THIS PAPER RELATES TO ITEM 4

ON THE AGENDA

CLACKMANNANSHIRE COUNCIL

Report to: Audit & Scrutiny Committee

Date of Meeting: 11 December 2025

Subject: Council General Fund Capital Spend 2025/26 as at September

2025

Report by: Chief Finance Officer

1.0 Purpose

1.1. This paper provides an update on the financial performance for the Council, as at 30 September 2025, in respect of General Fund (GF) capital spend.

2.0 Recommendations

- 2.1. Committee is asked to note the report, commenting and challenging as appropriate on:
- 2.1.1. the General Fund Capital Programme forecast underspend of £(5.882)m.

3.0 Background

3.1. This report summarises the Council's General Fund capital spend for the financial year ending 31 March 2026.

4.0 General Fund Capital

- 4.1. For 2025/26, the approved General Fund Capital programme set out significant gross investment in Clackmannanshire amounting to £29.266m. A further £3.925m was added as a result of carry forwards from 2024/25 and £1.709m has been added to reflect additional grant income for various projects and initiatives. These additional amounts have increased the approved gross budget for 2025/26 to £34.900m.
- 4.2. Whilst work on capital projects has been progressed, delays are still being incurred due to internal and external factors. On review of the forecasts as at September, spend is estimated to be £29.018m for the year resulting in an underspend of £(5.882)m against the approved budget.
- 4.3. A summary of the projected outturn position for each of the Asset plans with main variances are shown in the table below:

Asset Management Strategy	Revised Budget 2025/26	Forecast to 31 March 2026	Over / (under) Spend	Main Variances
	£m	£m	£m	
Community Investment Strategy	22.035	19.505	(2.530)	 Underspends on: City Region Deal £(0.589)m - spend to be realigned along with grant funding. Wellbeing Hub & Resourcing £(1.640)m - as part of reprofiling underspend has been reallocated to future years.
Fleet	0.568	0.568	(0.000)	Spend anticipated to be in line with budget
ІТ	2.860	2.533	(0.327)	Underspend on: - Digital Transformation and resourcing £(0.075)m - anticipated carry forward to 2026/27 to cover Project Manager costs. - Digital and IT Resourcing £(0.098)m,
Land	0.696	0.616	(0.080)	Underspends on: - Polmaise Waste Transfer Station – £(0.077)m work will be carried out by Stirling Council
Place Based Investment Fund	0.348	0.324	(0.024)	Potential small underspend against 2024/25 carry forward.
Property	4.230	1.314	(2.916)	Underspends on: - Learning Estates Options Appraisals £(2.358)m underspend - to be reprofiled and reallocated as part of 2026/27 budget process. - Capital programme support resourcing £(0.144)m due to vacancies.
Roads	4.163	4.158	(0.005)	Underspend on: - Community Bus Fund - £(0.005)m
Gross Capital Expenditure	34.900	29.018	(5.882)	
Allocation of Capital Funding	(8.098)	(7.602)	0.496	Funding is allocated to projects as it is spent. Any funding that is not utilised in full will be carried forward to 2026/27 (where grant conditions allow) or repaid. Main underspends:

Asset Management Strategy	Revised Budget 2025/26	Forecast to 31 March 2026	Over / (under) Spend	Main Variances
	£m	£m	£m	
				 City Region Deal £(0.234)m - Grant not required in current year due to delayed spend. Free School Meals £(0.257)m – delay in spend against grant funding.
Net Capital Programme	26.802	21.416	(5.386)	

	Appendix 1.
4.4.	Further detail of the forecast spend and variance for all projects is provided in

5.0 Conclusions

5.1. The General Fund Capital programme is forecast to underspend by £(5.882)m against the gross expenditure budget for the year to 31 March 2026.

6.0 Sustainability Implications

6.1. There are no direct environmental sustainability implications arising from this report.

7.0 Resource Implications

- 7.1. Financial Details
- 7.2. The full financial implications of the recommendations are set out in the report. This includes a reference to full life cycle costs where appropriate.
 Yes ∑
- 7.3. Finance have been consulted and have agreed the financial implications as set out in the report. Yes \boxtimes
- 7.4. Staffing
- 7.5. There are no direct staffing implications arising from this report.

8.0 Exempt Reports

8.1. Is this report exempt? Yes \square (please detail the reasons for exemption below) No \boxtimes

7.0 Declarations

The recommendations contained within this report support or implement our Corporate Priorities and Council Policies. (1) **Our Priorities** Clackmannanshire will be attractive to businesses & people and ensure fair opportunities for all Our families; children and young people will have the best possible start in life Women and girls will be confident and aspirational, and achieve their full potential Our communities will be resilient and empowered so that they can thrive and flourish (2) **Council Policies** X Complies with relevant Council Policies 8.0 **Impact Assessments** 8.1 Have you attached the combined equalities impact assessment to ensure compliance with the public sector equality duty and fairer Scotland duty? (All EFSIAs also require to be published on the Council's website) Yes \square 8.2 If an impact assessment has not been undertaken you should explain why: There are no direct impacts resulting from the contents of this report. 9.0 Legality 9.1 It has been confirmed that in adopting the recommendations contained in this Yes 🛛 report, the Council is acting within its legal powers. 10.0 Appendices 10.1 Please list any appendices attached to this report. If there are no appendices, please state "none". Appendix 1 – General Fund Capital as at September 2025 11.0 Background Papers 11.1 Have you used other documents to compile your report? (All documents must be kept available by the author for public inspection for four years from the date of meeting at which the report is considered)

Yes (please list the documents below) No

General Services Capital Budget 2025/26

Author(s)

NAME	DESIGNATION	TEL NO / EXTENSION
Nicola Mack	Chief Accountant	2032
Lindsay Sim	Chief Finance Officer	2022

Approved by

NAME	DESIGNATION	SIGNATURE
Chris Alliston	Strategic Director of Partnership & Performance	

Expenditure	as at 06-11-2025									
Project ID	Project Manager	Project ID Description	Amended Budget	Total Expenditure at September 2025	% completion to September	Projected Outturn to 31 March 2026	Projected (Under)/Overs pend at Q2		Anticipated C/fwd to 2026/27 Budget	Comment
			£	£	%	£	£	%	£	
Community	Investment Strategy									
10307	KWELLS/A Davidson	UK GOV Shared Prosperity Fund UKPF	197.000	0	0.00%	197.000	0	100.00%	0	Scheme has now allocated over £200k in capital grants, full spend expected by March 26
10334	Lawrence Hunter	Forthbank Renewable Energy and Food Growing	112,000	0	0.00%	112,000	0	100.00%		Scottish Government grant of £112k for the Forth bank Vertical Growing Facility project to be progressed in 25/26. This project is to develop an innovative vertical growing facility in Forthbank, Alloa South. Budget to be used to locate containers on site and connections to services. Farm Urban carried out site visits in September to evaluate the suitability of the sites. The capital funding is required to prepare the sites for the containers and to connect the containers into the local infrastructure
10272	N HERKES/MBOYLE	Free School Meals Equipment	257,000	0	0.00%	0	-257,000	0.00%		Not expected to spend this year as no current use for allocation of money -Capital allocations from SG to support the phased expansion of free school meals to those in receipt of Scottish Child Payment in Primary 6 and 7. External support to be procured to take this forward.
10174	AMACKIE	Fitness Suite Replacement	7,695	0	0.00%	7,695	0	100.00%	n	Audit completed for equipment across 3 schools. Equipment spend expected by end of Feb 26
10149	Andrew Buchannan	Clackmannan Regeneration	250,000	110,613	44.25%	250,000	0	100.00%	0	The £250k projected outturn primarily relates to legal costs for the development works at Clackmannan Main St/North St with project ongoing and expected to complete in 2025. The majorily of project works were undertaken during 2023/24. Works in 2024/25 are mainly on affordable housing and commercial units in Main Street.
10164	CJARVIE	Clackmannan CAP	93,000	0	0.00%	93,000	0	100.00%	0	Subject to Community Asset Transfer
10209		City Deal RPMO	100,000	14,178	14.18%	100,000	0	100.00%	0	Annual payment for RPMO to admister CRD - Full spend anticipated
10213	KWELLS/Jane Burridge	Innovation Hub Delivery	1,030,000	1,000,000	97.09%	1,000,000	-30,000	97.09%	30,000	Refurbishment works on Greenfield House - works to be completed by end of March 26
10283	KWELLS/Jane Burridge	City Region Deal	1,470,000	19,450	1.32%	881,000	-589,000	59.93%	589,000	Anticipated underspend to be c/fwd and reprofiling to be undertaken as part of 2026/27 budget process. To be split into 3 projects -CHT,Regional Digital Hub and Active Travel.
10191	KWELLS	Town Centre Regeneration Fund	0	0	0.00%	0	0	0.00%	0	Carry forward of £195k included in 2025/26 approved budget. Budget to be reallocated against identifed project spend.
10290	KWELLS/Jane Burridge	City Region Deal - Resourcing	263,000	68,123	25.90%	250,000	-13,000	95.06%	13,000	Underspend due to a delayed start for a CRD Programme Lead and CRD Programme PM
10251	Ross McGuire	Wellbeing Hub - Permanent	17,223,000	2,087,966	12.12%	15,836,746	-1,386,254	91.95%	1,386,254	Contract in place and now in full construction with total project cost of £76m. Updated Forecast with reprofiled costs to 2028/29 now received post budget setting
10292	Ross McGuire	Wellbeing Hub & Lochies - Resourcing	459,832	204,493	44.47%	205,439	-254,393	44.68%	254,393	Budget incorporates 3 resources with total resource cost of £1.1m. Forecast with reprofiled costs to 2028/29 now received
10254	LROBERTSON	Capital Programme Legal Resource	46,131	51,926	112.56%	46,131	0	100.00%	0	Full spend anticipated
10227	John Allan	CRB System	40,000	0	0.00%	40,000	0	100.00%	0	
10320		Alva Cemetery Extension	486,000	22,338	4.60%	486,000	0	100.00%		Spend at risk for 2025/26, any underspend to be acarried forward to 2026/27
х			22,034,658	3,579,086	16.24%	19,505,011	-2,529,647	88.52%	2,529,647	

Project ID	Project Manager	Project ID Description	Amended Budget	Total Expenditure at September 2025	% completion to September	Projected Outturn to 31 March 2026	Projected (Under)/Overs pend at Q2	% Projected	Anticipated C/fwd to 2026/27 Budget	Comment
			£	£	%	£	£	%	£	
Fleet Asset	Management Strategy									
10062	kphilliben	Vehicle Replacement	568,065	488,899	86.06%	568,065	0	100.00%	0	Full spend anticipated
х			568,065	488,899	86.06%	568,065	0	100.00%	0	
IT Asset Ma	nagement Strategy									
10041	JALLAN	Schools ICT Replacement - All Primaries	179,323	171,571	95.68%	176,001	-3,322	98.15%	3,322	Small underspend expected - to be carried forward
		·	.,	,		-,				
10031	JALLAN	Schools ICT Replacement - Alva Academy	57,000	47,940	84.10%	53,509	-3,491	93.88%	3,491	Budget original held in Project 10230 ICT Replacement Secondary Schools and has been allocated to individual school. Clf budget required for new network and Windows 11 Rollout
10011	JALLAN	Schools ICT Replacement - Lornshill Academy	38,000	25,810	67.92%	37,994	-6	99.98%	0	Budget original held in Project 10230 ICT Replacement Secondary Schools and has been allocated to individual school.
10000	JALLAN	Schools ICT Replacement - Alloa Academy	42,000	29,854	71.08%	42,000	0	100.00%	0	Budget original held in Project 10230 ICT Replacement Secondary Schools and has been allocated to individual school.
10064	JALLAN	Π Infrastructure	117,029	131,273	112.17%	104,815	-12,214			15k Fibre Duct Work, £10K GIS Software purchase, £20K Rollout of telephone system charges, £6,777 Additional M365 licences. Provision £25K new severs for Kilncraigs Server Room. Spend managed within overall IT Budgets.
10187	JALLAN	Digital Infrastructure	10,000	6,778	67.78%	10,000	0	100.00%		Anticipated to spend in line witth budget
10107	JALLAN	Digital Illinastructure	10,000	0,778	07.78%	10,000	0	100.00%		Anticipated to sperid in line with budget
10202	David Kay	Digital Learning Strategy	250,000	235,754	94.30%	249,000	-1,000	99.60%	1,000	Full spend Anticipated -10yr project
10210	JALLAN	Homeworking	236,247	77,876	32.96%	231,500	-4,747	97.99%	4,747	Anticipated Virement of £95k to 10064 in Q3
10255	ABONNER	Digital Transformation - Work Smarter	476,000	466,564	98.02%	400,729	-75,271	84.19%	75,271	Anticipated carry forward to 2026/27 required to cover 19 mths of Project Manager costs. Spend covered across 10255 and 10294
10294	ABONNER	Working Smarter (IOT, RPA) - Resourcing	345,000	72,625	21.05%	299,463	-45,537	86.80%	45,537	Budget covering spenda cross 10294 and 10255. Anticipated c/fwd to 2026/27
10256	CJARVIE	IT Resourcing - Corporate	159,319	62,450	39.20%	124,000	-35,319	77.83%	35,319	Professional support for telephone system rollout, underspend owing to staff illness. £36K Capitalisation of IT Staff involved in rollout £88K
10257	CJARVIE	IT Resourcing - Digital Rollout	51,000	0	0.00%	51,000	0	100.00%	0	Expenditure is capitalisation of staffing budget to support rollout of Chromebook in Education.
10282	CJARVIE	Social Care System MVP	80,000	0	0.00%	40,000	-40,000	50.00%	40,000	Expected costs to upgrade domino environment. Opportunity to be sized.
40005	C IA D) (IE	Future Wayn of Warking Re	75.000		0.000	75.000	_	100.000	_	To support the religit of pays Windows 11 lanter-
10295	CJARVIE	Future Ways of Working - Resourcing	75,000	0	0.00%	75,000	0	100.00%	0	To support the rollout of new Windows 11 laptops.
10231	Kevin Wells/R Scobie	Building Energy Management System	16,320	0	0.00%	16,320	0	100.00%	0	Project complete -invoice to come in November 25
10065	lbarker	Social services adaptations	75,304	1,245	1.65%	75,304	0	100.00%	0	It is anticipated that a virement request will be received to transfer £24k budget to project 10253 Tech Analogue to Digital
10253	lbarker	Tech Analogue to Digital Trans	93,504	82,057	87.76%	93,504	0	100.00%		Cary forward of underspend from 24/25 of £69.5k at Q4. It is anticipated that a virement request will be received to transfer £24k budget from project 10065 Social Services adaptations.

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			£	£	%	£	£	%	£	
10317	LROBERTSON	Case Management System	8,000	0	0.00%	0	-8,000	0.00%	8,000	Not anticipated to be spent in 2025/26
10318	JALLAN	M365 Resourcing Implementation	24,352	0	0.00%	24,352	0	100.00%	0	Full spend anticipated
10326	CJARVIE	Digital and IT PMRO Resourcing	226,885	18,426	8.12%	129,000	-97,885	56.86%	97,885	IT Management to look at professional services to manage Virtual technology upgrade for datacentre following electrical damage to server room.
10327	CJARVIE	IT Network Switching	300,000	152,551	50.85%	299,730	-270	99.91%	270	Education - 2 projects - Fibre Project to City Links and a wireless project. Expected to spend on budget
х		_	2,860,283	1,582,772	55.34%	2,533,222	-327,061	88.57%	327,055	
Land Asset	t Management Strategy		,,	,			,,,,,,		.,,	
10284	K Wells/ C Hargrove	National play park and open space improvements	234,089	0	0.00%	231,000	-3,089	98.68%	3,089	Funds have already been released; Scottish Government has provided guidance on what areas the funds can be spent on Anitcipated full spend by Q4
10005	CHARGROVE	Park, Play Area & Open Space Improvements - Alloa	50,000	36,344	72.69%	50,000	0	100.00%	0	Full Spend Anticipated
10061	Kphilliben	Wheeled Bins	30,000	30,749	102.50%	30,000	0	100.00%	0	Full spend anticipated
10042	CJARVIE	Community Investment Grants		-2,500		0	0		0	Expenditure is an accrual of a final instalment of grant
10289	Kphilliben	Polmaise Waste Transfer Station	77,000	0	0.00%	0	-77,000	0.00%	77,000	No capital works have been undertaken to date by Stirling Council.
10258	FGOUWS	Kilncraigs - Stone Preservation	150,000	19,800	13.20%	150,000	0	100.00%	0	Full spend anticipated - External support to be procured to take this forward
10096	Lawrence Hunter	Gartmorn Dam Country Park	5,000	0	0.00%	5,000	0	100.00%	0	Majority of work completed 2024/25, 5k 2025/26 for improved access barriers at park .Costings currently being sought
10086	Lawrence Hunter	Renewable Energy Projects	150,000	0	0.00%	150,000	0	100.00%	0	Funding associated with the development of renewable heat network in Alloa and also development of solar arrays across Clackmannanshire for domestic and non domestic buildings. The Energy and Sustainability Team are currently working with Net Zero Scotland on this project.
x			696,089	84,393	12.12%	616,000	-80,089	88.49%	80,089	
Place Base	ed Investment Fund									
10302	KWELLS/Neil Ramsay	New Cycle Facilities	14,163	22,759	160.69%	14,163	0	100.00%	0	Project is completed. Maybe charged for retention. PM to follow up on Contractor on final invoice.
10308	KWELLS/Neil Ramsay	Place based investment	333,847	0	0.00%	310,000	-23,847	92.86%	23,847	Scottish Government grant award of £310k to be paid in 2 tranches. Spend expected in Q3/ Q4 on agreement of leases. Carry forward to be reviewed.
x			348,010	22,759	6.54%	324,163	-23,847	93.15%	23,847	
Property A	sset Management Strateg	у								
10303	LHUNTER	Vacant & Derelict Land IP	4,167	1,294	31.05%	4,167	0	100.00%	0	Funding earmarked for initiatives associated with Forthbank Growing containers -combine with 10334
10045	Stuart Graham	Statutory Compliance DDA Schools	23,000	12,350	53.70%	23,000	0	100.00%	0	Full Spend Anticipated
10046	Stuart Graham	Compliance - Asbestos Removal (Schools)	10,000	1,990	19.90%	10,000	0	100.00%	0	Full Spend Anticipated -process of carrying out asbestos inspections on education properties underway.

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			£	£	%	£	£	%	£	
10221	Stuart Graham	Cemetery Walls Upgrade	610,000	4,278	0.70%	410,000	-200,000	67.21%	200,000	Work ongoing at Sunnyside and Tillicoultry Cemetery. Progress of work dependant on the weather over the winter, particularly cold weather could delay work.
10224	Kevin Wells/NeiL Herkes	Learning Estate Cleaning Equipment	20,000	0	0.00%	20,000	0	100.00%	0	Full spend Anticipated on shower facilities for larger schools.
10288	LSANDA	Local Care Provision (Woodside)	36,000	0	0.00%	0	-36,000	0.00%	36,000	No expenditure to date
10293	Kevin Wells	Property - Resourcing	42,000	0	0.00%	42,000	0	100.00%	0	Full Spend Anticipated
10298	KWELLS/W Robertson	Capital Programme Support - Resourcing	324,000	99,368	30.67%	180,000	-144,000	55.56%		Resourcing positions not expected to be filled in 25/26. Underspend of funding investment officer £60k & funding investment lead £80k
10348	FGOUWS	Learning Estate - Development Driven	100,000	0	0.00%	0	-100,000	0.00%	100,000	Design work 4 schools
10260	FGOUWS	Learning Estates - Option Appraisals	2,492,089	134,363	5.39%	134,363	-2,357,726	5.39%	2,357,726	Anticipated underspend to be c/fwd and reprofiling to be undertaken as part of 2026/27 budget process in line with Council decision 21st August 2025.
10321	Stuart Graham	Remedial works at The Whins and Ludgate House	78,000	0	0.00%	0	-78,000	0.00%	78,000	Whins Resource Centre & Ludgate - Options appraisal. An ongoing consultation exercise for Ludgate house is currently underway and a report is due in the coming months which will determine required works which will be unlikely to commence until 2026/27.
10328	IMCDONALD	Dollar Changing Facilities	26,000	0	0.00%	26,000	0	100.00%	0	Full Spend Anticipated
10341	KWELLS	Alloa Family Centre Investment Programme	100,000	0	0.00%	100,000	0	100.00%		Full Spend Anticipated with works to be undertaken in Q4
10342	KWELLS	Town Hall Investment Programme	100,000	0	0.00%	100,000	0	100.00%	0	Full Spend Anticipated with works to be completed by end of Q3
10344	LGRAHAM	Sauchie ELC Adaptation	50,000	37,644	75.29%	50,000	0	100.00%	0	Full Spend Anticipated
10345	LGRAHAM	Sunnyside PS	50,000		0.00%	50,000	0	100.00%	0	Full Spend Anticipated
10346	LGRAHAM	Park ELC	90,030	17,630	19.58%	90,030	0	100.00%	0	Full Spend Anticipated
10352	LGRAHAM	Menstrie ELC	74,826	0	0.00%	74,826	0	100.00%	0	Full Spend Anticipated
			4,230,112	308,916	7.30%	1,314,386	-2,915,726	31.07%	2,771,726	
Roads Ass	et Management Strategy									
10051	GMACLACHLAN	Carriageways - Roads	1,800,000	1,571,643	87.31%	1,800,000	0	100.00%	0	Full spend anticipated
10054	SCULLEN	Bridge Improvements	84,945	6,262	7.37%	84,945	0	100.00%	0	Full spend
10056	Craig McCARTNEY	Lighting Replacement	154,786	317,554	205.16%	154,786	0	100.00%	0	Full Spend Anticipated -budgets in 10339/10340
10309	SCULLEN	SG Road Safety Improvement Fund	116,345	13,239	11.38%	116,345	0	100.00%	0	100% grant funding from Transport Scotland. Full spend anticipated.
10049	SCULLEN	Flood Prevention	86,000	24,374	28.34%	86,000	0	100.00%	0	Full Spend Anticipated
10050	SCULLEN	Cycle Routes	55,000	11,796	21.45%	55,000	0	100.00%	0	Full Spend Anticipated
10310	SCULLEN/S Paterson	National Cycle Network Accessibility Improvements	19,100	0		19,100	0			Full Spend Anticipated
10311	SCULLEN	Bus Infrastructure Fund	262,225	23,837	9.09%	257,000	-5,225	98.01%	5,225	The is funded by General Capital Grant received in August 2025. Anticpated spend in line with budget

Project ID	Project Manager	Project ID Description	Amended Budget £	Total Expenditure at September 2025		Projected Outturn to 31 March 2026	Projected (Under)/Overs pend at Q2		Anticipated C/fwd to 2026/27 Budget	Comment
			L	£	76	£	L	76	Ł	
10312	SCULLEN	Cycling, Walking and Safer Routes 2023/24 (now Tier 1) - Transport Scotland	670,155	204,164	30.47%	670,155	0	100.00%	0	100% grant funding from Transport Scotland. Full spend anticipated.
10319	SCULLEN	Active Travel Route - Fishcross to Alva	400,000	388,904	97.23%	400,000	0	100.00%		Full Spend Anticipated - £400k council allocation for 2025/26 will be claimed against CRD Active Travel.
10329	SCULLEN	People and Place Project -SESTRANS	120,845	57,689	47.74%	120,845	0	100.00%	0	Grant funding from Sustrans for 2025/26 of £91,000. Will be fully spent by end of FY
10336	SCULLEN/S Paterson	Greenways -SUSTRANS	15,096	0	0.00%	15,096	0	100.00%	0	Fully grant funded by Sustrans
10337	SCULLEN/S Paterson	Local Authority Direct Award- Transport Scotland	29,438	24,815	84.30%	29,438	0	100.00%	0	Fully Grant Funding form Transport Scotland- Local Authority Direct Award (LADA).
10339	Craig McCARTNEY	LED Street Lighting Conversion	51,000	0	0.00%	51,000	0	100.00%	0	Full Spend Anticipated
10340	Craig McCARTNEY	Street Lighting Column Replacement	233,000	0	0.00%	233,000	0	100.00%	0	Full Spend Anticipated
10351	NRAMSAY	EBIKES -Energy Savings Trust	22,338	22,338	100.00%	22,338	0	100.00%		Project complete
10350	SCULLEN	20MPH Speed Limits	42,704	2,455	5.75%	42,704	0	100.00%	0	Full Spend Anticipated
x	#		4,162,977	2,669,071	64.11%	4,157,752	-5,225	99.87%	5,225	
Total Capit	al Programme		34,900,194	8,735,896	25.03%	29,018,599	-5,881,596	83.15%	5,737,590	