THIS PAPER RELATES TO ITEM 7 ON THE AGENDA

CLACKMANNANSHIRE COUNCIL

Report to: Audit and Scrutiny Committee

Date of Meeting: 25 August 2022

Subject: Internal Audit Annual Assurance Report 2021/22

Report by: Internal Audit Manager

1.0 Purpose

1.1. This report provides an overall assurance on the Council's arrangements for risk management, governance, and control, based on Internal Audit work undertaken during 2021/22.

2.0 Recommendations

- 2.1. The Committee is asked to note that:
 - sufficient Internal Audit work was undertaken to support a balanced assurance;
 - Internal Audit can provide SUBSTANTIAL assurance on the Council's arrangements for risk management, governance, and control for the year to 31 March 2022; and
 - Internal Audit met, or exceeded, each of its Key Performance Indicators.

3.0 Overall Adequacy of the Council's Control Environment and Summary of Internal Audit Work Undertaken During 2021/22

- 3.1. Financial Regulations are clear that it is senior managers' responsibility to establish and maintain effective and proportionate risk management, governance, and control arrangements. Internal Audit is not an extension of, or substitute for, operational management.
- 3.2. The 2017 Public Sector Internal Audit Standards (the Standards) require the Internal Audit Manager to prepare an Annual Assurance Report. This report should include:
 - a statement on the overall adequacy of the Council's control environment;
 - a summary of Internal Audit work undertaken during the year; and
 - a statement on the Internal Audit Section's conformance with the Standards.
- 3.3. This report has been prepared to meet those requirements.

- 3.4. Internal Audit's Plan for 2021/22 was agreed by the Audit Committee on 27 April 2021. It proposed fifteen assignment areas (seventeen reviews). Sixteen main assignments were completed by Internal Audit during 2021/22. The main change to the Plan over the course of the year was the deferment to 2022/23 of the planned review of Non-Domestic Rates.
- 3.5. Sufficient Internal Audit work was undertaken to support a balanced opinion on the overall adequacy of the Council's control environment. Internal Audit use a set of Assurance Categories. A summary of these is set out at **Appendix 1**.
- 3.6. On the basis of work undertaken, Internal Audit can provide **SUBSTANTIAL** assurance in relation to the Council's arrangements for risk management, governance, and control for the year to 31 March 2022.
- 3.7. A summary of work completed over the course of the year is set out at **Appendix 2** with the scope of, and findings arising from, each finalised assignment set out at **Appendix 3**.
- 3.8. Internal Audit measures performance against the following Key Performance Indicators.

Key Performance Indicator	2021/22	2020/21	2019/20
Complete 85% of main audit programme	88%	89%	94%
Have 90% of recommendations accepted	100%	100%	100%
Issue 75% of draft reports within 3 weeks of completion of fieldwork	100%	78%	100%

3.9. Actual performance met or exceeded target for all three indicators. Performance dropped slightly in one of the indicators. I am content, however, that this was appropriate and necessary and was due to priorities, resources, and Directorate capacity fluctuating and changing during 2021/22. In overall terms, the programme of work was completed within the agreed time allocation.

4.0 Compliance With Public Sector Internal Audit Standards

- 4.1. Internal Audit seeks to undertake all work in compliance with the Public Sector Internal Audit Standards 2017 (PSIAS). These standards have four objectives:
 - to define the nature of Internal Auditing within the UK public sector;
 - to set basic principles for carrying out Internal Audit in the UK public sector;
 - to establish a framework for providing Internal Audit services, which add value to the organisation, leading to improved organisational processes and operations; and
 - to establish the basis for the evaluation of Internal Audit performance and to drive improvement planning.

- 4.2. The Standards require the Internal Audit Manager to establish a Quality Assurance and Improvement Programme (QAIP) to allow evaluation of compliance with the Standards. This comprises an annual self assessment and a five yearly external assessment.
- 4.3. Internal Audit services are provided on the basis of a Joint Working Agreement with Falkirk Council. The Internal Audit Manager undertook a detailed self assessment against the Standards during March 2022. This confirmed continuing compliance with

	the Standards, and will be subject to independent, external validation as partial review process established by the Scottish Local Authorities Chie Auditors' Group.	part of a
5.0	Sustainability Implications	
5.1.	None Noted.	
6.0	Resource Implications	
6.1.	Financial Details	
6.2.	The full financial implications of the recommendations are set out in the rincludes a reference to full life cycle costs where appropriate.	eport. This s □
6.3.	Finance have been consulted and have agreed the financial implications report. Yes	
6. <i>4</i> .	Staffing	
7.0	Exempt Reports	
7.1.	Is this report exempt? Yes \square (please detail the reasons for exemption below)	lo 🗆
7.0	Declarations	
	The recommendations contained within this report support or implement of Priorities and Council Policies.	our Corporate
(1)	Our Priorities (Please double click on the check box ☑)	
	Clackmannanshire will be attractive to businesses & people and ensure fair opportunities for all Our families; children and young people will have the best possible start in life Women and girls will be confident and aspirational, and achieve their full potential Our communities will be resilient and empowered so that they can thrive and flourish	

Council Policies (Please detail) (2)

8.0	Equalities Impact			
8.1	•	en the required equalities impact assessment to ensure that no ely affected by the recommendations? Yes		
9.0	Legality			
9.1 the C	It has been confirm ouncil is acting withi	ned that in adopting the reconnits legal powers.	mmendations contained ir Yes □	this report,
10.0	Appendices			
10.1	Please list any app state "none".	endices attached to this rep	ort. If there are no append	dices, please
	Appendix 1: Definition of Internal Audit Assurance Categories.			
	• Appendix 2:	Appendix 2: Summary of 2021/22 Internal Audit Programme.		
	• Appendix 3:	Details of 2021/22 Internal A	audit Programme.	
11.0	D Background Papers			
11.1	.1 Have you used other documents to compile your report? (All documents must be kept available by the author for public inspection for four years from the date of meeting at which the report is considered) Yes (please list the documents below) No			
Author(s)				
	NAME	DESIGNATION	TEL NO / EXTENSION	
	Isabel Wright	Internal Audit Manager	01324 506342	
Approved by				
	NAME	DESIGNATION	SIGNATURE	

Strategic Director Partnerships and Performance

Stuart Crickmar

Definition of Internal Audit Assurance Categories

Level of Assurance	Definition
Substantial assurance	Largely satisfactory risk, control, and governance systems are in place. There is, however, some scope for improvement as current arrangements could undermine the achievement of objectives or leave them vulnerable to error or abuse.
Limited assurance	Risk, control, and governance systems have some satisfactory aspects. There are, however, some significant weaknesses likely to undermine the achievement of objectives and leave them vulnerable to an unacceptable risk of error or abuse.
No assurance	The systems for risk, control, and governance are ineffectively designed and operated. Objectives are not being achieved and the risk of serious error or abuse is unacceptable. Significant improvements are required.

Summary of 2021/22 Internal Audit Programme

	Directorate	Assignment	Level of Assurance
Oth	er Client Work		
1.	Central Scotland Valuation Joint Board	Records Management	Reported to Board on 01 July 2022
2.	Clackmannanshire and Stirling IJB	Strategic Commissioning Plan	In Progress - to be reported to IJB Audit Committee
Anı	nually Recurring Assig	nments	
3.	All Directorates	National Fraud Initiative	Not Applicable – Ongoing Assurance
4.	All Directorates	Continuous Auditing	Not Applicable – Ongoing Assurance
5.	Place	Climate Change Act Public Body Duties Audit	Substantial Assurance
6.	All Directorates	Consultancy Work	No Assurance Level Applicable
Coi	nmitted Assignments		
7.	Place / All Directorates	Covid-19 Grants: Discretionary Fund Contingency Fund / Contingency Fund Plus Taxi and Private Hire Driver Support Fund / Taxi and Private Hire Vehicle Driver and Operator Support Fund	3 x Final Reports issued – Substantial Assurance
8.	Partnership and Performance / All Directorates	Staff Wellbeing and Support Arrangements	Substantial Assurance
9.	Place / All Directorates	Legionella Management Arrangements	Substantial Assurance
10.	Partnership and Performance / All Directorates	Use and Control of Social Media	Substantial Assurance
Ind	Indicative Assignments		
11.	All Directorates	Savings Tracking	Substantial Assurance
12.	People	Leisure Banking	No Assurance Level Applicable

Appendix 2

	Directorate	Assignment	Level of Assurance
Oth	ner Client Work		
13.	All Directorates	Contract Management and Monitoring	No Assurance Level Applicable
14.	Place / All Directorates	Operational Fleet – Management and Monitoring	Substantial / Limited Assurance
15.	Place / All Directorates	Non Domestic Rates	Not Started – Included in 2022/23 Internal Audit Plan

Details of 2021/22 Internal Audit Programme

Assignment	Service	Assurance
National Fraud Initiative	All Services	N/A - Ongoing Assurance
Scope	Final Report Executive Summary	
The purpose of the NFI exercise is to review and investigate the outcomes of data matching undertaken by Audit Scotland on behalf of the Cabinet Office. Matches cover areas such as Payroll, Pensions, Housing / Council Tax Benefit, Council Tax Single Person Discount, and Creditors. The Internal Audit Manager acts as Key Contact for NFI, with responsibility for co-ordinating the process of ensuring that relevant matches are followed-up.	matches have been risk as appropriate. No instances of fra In addition to the core NFI exerparticipates in a related exerc claimed Council Tax Single Perparticipation in this exercise (veloctoral Roll data), 104 cases identified where there was we totalled £18,400 for recovery. Revised Council Tax demand no	now complete. The 'high risk' ssessed and followed up as aud or error have been identified. The cise, Clackmannanshire Council ise designed to detect wrongly erson Discount. As a result of which matches Council Tax and is were reviewed, with 31 cases rongly claimed discount. This cotices were issued and recovery of action is taken via adjustments

Assignment	Service	Assurance
Continuous Auditing	All Services	N/A - Ongoing Assurance
Scope	Final Report Executive Summary	
This involves analysing Creditors payment data (payments to suppliers) to identify potential duplicate payments. We use audit interrogation software to identify matches on invoice date, amount, and number. We then check our initial results on TechOne to identify any cancelled payments; payments made to different suppliers; and duplicate payments already identified (and either cancelled or monies recovered).	duplicate payments with a value been passed to the Chief F recovery action. As of July 2022, recovery a potential duplicates identified in	arch 2022 we identified potential e of c£30k. Details of these have Finance Officer for appropriate ction has been undertaken on a 2021/22. This has resulted in a full recovery of the remaining

Assignment	Directorate	Assurance
Climate Change Act Public Body Duties Audit	Place	Substantial Assurance
Scope	Final Report Exe	ecutive Summary
We undertook validation work on the Council's 2020/21 Annual Report. The Climate Change (Scotland) Act 2009 (the Act), introduced the requirement for public bodies to report on their climate change duties. In line with the timescales from the Act, the Council's annual report has to be submitted to the Sustainable Scotland Network (SSN) by end November 2021. Our work focused on reviewing the reporting arrangements and the accuracy of the information in the report.	To ensure the consistency of real Annual Report format is a standary. Profile of Reporting Body; Governance, Management, and Emissions, Targets, and Profile Adaptation; and Procurement. We were able to provide Substate reporting arrangements and the out in each section of the Annual During the course of our work findings relating to the Council management, and strategy as specific to our validation of the Report and did not impact or recommendation to agree compof necessary resources to compof necessary resou	eturns across public bodies, the ard template split into five areas: and Strategy; jects; antial Assurance on the Council's accuracy of the information set al Report. As we also identified a range of 's Climate Change governance, rrangements. These are not the Public Body Duties Annual at the assurance. We made a pletion dates (including provision lete these tasks) for: and Climate Change Strategy; for training on the Climate gy Masterplan; ge as a priority within the new

Assignment	Directorate	Assurance
COVID 19 Grants – Discretionary Fund (Round 1 and Round 2)	Place	Substantial
Scope	Final Report Exe	ecutive Summary
As at 28 May 2021 Clackmannanshire Council approved 124 grant applications, resulting in expenditure of £558,000.	Comprehensive documentation was held to support the decisions reached by the Assessing Officers for each application in our sample, with robust measures also found to be in place to facilitate the applications assessment and grant payment processes. Appropriate segregation of duties were in place.	
We reviewed the action taken to assess a sample of 20 grant applications, and the validity of the decisions reached by the Assessing Officers on each occasion.	Our post payment transactional testing involved: • getting an overview of the grant application and award process from the staff involved; • ensuring that the Council's log of applications could be	
	 From reviewing the log of applications we also confirmed: the log could be reconciled to the information on the monitoring returns; no duplicate applications had been processed; and no payments had been made to bank accounts associated with potentially fraudulent BSF Grant applications that had been identified across Scottish Local Authorities. 	

Assignment	Directorate	Assurance
COVID 19 Grants – Contingency Fund / Contingency Fund Plus	Place	Substantial
Scope	Final Report Exe	ecutive Summary
As at 02 June 2021, Clackmannanshire Council approved 8 applications, resulting in expenditure of £131,250. We reviewed the action taken to assess these 8 grant applications, and the validity of the decisions reached by the Assessing Officers on each occasion.	Comprehensive documentation decisions reached by the Asses in our sample, with robust meast facilitate the applications assess. Our post payment transactional • getting an overview of the process from the staff involve • reviewing the Council's log of duplicate or fraudulent application reviewing the completeness documentation to ensure that a completed application sufficient documentation application; and the payee information uploaded onto Techone From reviewing the log of application to the information on the more no duplicate applications had no payments had been many with potentially fraudulent been identified across Scotticum We did, however, identify one affurther improving the existing fraum award a grant payment was car assessed the application. We segregation of duties be put	n was held to support the sing Officers for each application sures also found to be in place to sment process. testing involved: e grant application and award ed; of applications to ensure that no cations had been processed; and and accuracy of the supporting t: form had been received; n was submitted along with the on the payment file (that is) was accurate. ations we also confirmed: applications could be reconciled nitoring returns; d been processed; and de to bank accounts associated as Local Authorities. area where there was scope for amework of control. In application, and subsequently ried out by the same Officer who be recommended that adequate in place for grant application esses to ensure that no Officer

Assignment	Directorate	Assurance
COVID 19 Grants – Taxi and Private Hire Driver Support Fund / Taxi and Private Hire Vehicle Driver and Operator Support Fund	Partnership and Performance	Substantial
Scope	Final Report Exe	ecutive Summary
As at 13 August 2021, Clackmannanshire Council approved: • 89 Taxi and Private Hire Driver Support Fund applications; • 87 Taxi and Private Hire Vehicle Driver and Operator Support Fund driver payments; and • 11 operator applications. This resulted in expenditure of £295,000. We reviewed the action taken to assess a sample of: • 15 Taxi and Private Hire Driver Support Fund applications / payments; • 15 Taxi and Private Hire Vehicle Driver and Operator Support Fund driver payments; and • 5 Taxi and Private Hire Vehicle Driver and Operator Support Fund operator applications / payments.	decisions reached by the Assa applications / payments, with facilitate the application assess. Our post payment transactional • getting an overview of the process from the Assessing • reviewing the applications duplicate or fraudulent application • reviewing the completeness documentation to ensure that • a completed application • a valid licence was held • sufficient documentation application; and • the payee information uploaded onto Techone From reviewing the applications • the Taxi and Private Hire D could be reconciled to the returns; • no duplicate applications had • no payments had been mad with potentially fraudulent E been identified across Scottic We did, however, identify one a further improving the existing fra The decision to approve a grar award a grant payment was car assessed the application. Wasegregation of duties be put	testing involved: e grant application and award Officer; / payments to ensure that no lications / payments have been and accuracy of the supporting it: form had been received; ; in was submitted along with the on the payment file (that is) was accurate. / payments, we also confirmed: Oriver Support Fund applications information on the monitoring d been processed; and de to bank accounts associated BSF Grant applications that had sh Local Authorities. area where there was scope for amework of control. Int application, and subsequently ried out by the same Officer who e recommended that adequate in place for grant application resses to ensure that no Officer

Assignment	Directorate	Assurance
Staff Wellbeing and Support Arrangements	Partnership and Performance	Substantial
Scope	Final Report Exe	ecutive Summary
We reviewed the governance, oversight, and the decision-making structure around staff wellbeing arrangements. This included: • roles and responsibilities; the adequacy of policies, procedures, and guidance; and arrangements for ensuring their practical application; and • progress to date with implementing the staff wellbeing related actions that were recorded in the workforce development delivery plan.	taken a wide range of steps to of its employees during the Covidant of its employees people to reach their for supporting them with their many proposed proposed to reach their formation and well of the Council of the Council of the involvement of the involveme	workplace wellbeing policies ull potential in the workplace by ental, physical, emotional and being. A new Mental Health, as approved by the Partnership October 2021. a strong commitment to staff nd wellbeing approach in place. of staff representatives / trade I staff survey which is part of the out regular review of staff views net, to signpost the wide range of ce, and advice; training; and are place. We confirmed that the lidance, and advice; training; and

Assignment	Directorate	Assurance
Legionella Management Arrangements	Place	Substantial
Scope	Final Report Executive Summary	
We reviewed the overarching arrangements at a corporate level for legionella management. This included:	Corporately, we found that a robust internal control framework was in place. The Legionella Policy and Guidance are comprehensive, and set out roles and responsibilities. These were developed in 2018 and we recommended areas where the Policy could be further enhanced.	
the overall governance and accountability framework and risk management arrangements. To include roles and responsibilities of the Corporate Facilities Team, the Corporate Health	management have been define have received appropriate train appointed Legionella Responsib	responsibilities for legionella d, personnel identified, and staff ing. The Council has a formally ble Person who is responsible for in the Council's Corporate Public
and Safety Team, Council staff at operational premises, and contractors;	provide legionella management services to undertake a check for the bacteria in order to prevent disease and to ensure the health and safety of facilities staff, visitors, and occupants. The contractor completes Legionella Risk Assessments for the Council's Corporate Public Buildings and as a result key risk have been identified. The Legionella Responsible Person	
the adequacy of corporate policies, procedures, guidance; and training, for ensuring consistency and compliance with legislation/regulations;		
monitoring and inspection procedures. To include arrangements for ensuring that all maintenance work is undertaken within required timescales, to appropriate standards, and with appropriate records and quality control measures in place;		
the adequacy of plans to deal with any legionella incident; and		
the accurate and timely production of corporate management information.		

Assignment	Directorate	Assurance
Use and Control of Social Media	Partnership and Performance / All Directorates	Substantial
Scope	Final Report Executive Summary	
We reviewed the arrangements at a corporate level for the use, management, and monitoring of the Council's social media accounts: This included: • the adequacy of corporate	element of communication for Facebook and Twitter accour monitored by the Communication Social Media has been a key conduring the pandemic. It has been	nts are regularly updated and ns Team. mmunication tool for the Council een used, for example, to inform
strategy, procedures, guidance; training, and support to social media account holders; arrangements for identifying and assessing social media risks; the clarity of roles and responsibilities; social media user account management arrangements; and the adequacy of management information and reporting of social media channel performance.	communities about changes to Covid regulations as well as changes to Council service provision. Corporately, we found that a robust internal control framework was in place. The corporate Social Networking Policy and Social Media Acceptable Use Guidelines are comprehensive, and set out roles and responsibilities. It has been identified, by the Communications Team, that both documents require to be updated and we have made some suggestions of areas where the Policy and Guidelines could be further enhanced. We found that robust systems of controls are in place for the management of the corporate Facebook and Twitter accounts. The Communications Team are also responsible for monitoring all corporate account posts.	

Assignment	Directorate	Assurance
Savings Tracking	All Directorates	Substantial
Scope	Final Report Executive Summary	
We reviewed a sample of savings proposals from across all Directorates to ensure that:	At the October 2021 outturn stage 84.3% of savings were forecast to be achieved by 31 March 2022, with 15.7% at risk of not being achieved in year.	
they have been accurately assessed both in terms of the costs that can be saved and the timescale in which	We found that roles and responsibilities were clear, and we were content they were well understood and being consistently applied.	
the savings are to be achieved; firm plans are in place to outline how savings will be delivered; and actual savings being reported are supported by credible data.	We were also content with the arrangements for monitoring and reporting Savings Tracking progress. These were in line with the timescales defined in the Council's Budgetary Control Framework. Regular reports have been issued, and are planned to be issued, to the Strategic Leadership Group and elected Members. The Chief Finance Officer presents individual Directorate forecasted outturn positions to each of the portfolio Committees and a consolidated report to each meeting of the Audit Committee.	
	Also, a Budget Strategy Update is provided quarterly to the Council and this sets out progress on delivery of the savings (and an update on the 2022/23 budget process). In addition, regular forecast information from the financial ledger is available to the Directorate Accountants, and Project Owners. The frequency and accuracy of monitoring and reporting ensures that the Project Owners can make robust and accurate judgements in relation to their individual Projects, and that the Strategic Leadership Group, and elected Members, are aware of the progress in achieving the savings targets.	
	(71%) of the total savings, ind savings targets in excess of Directorates. We were content Green) status and forecast saving the October 2021 outturn report	nt that the RAG (Red / Amber / ngs reported to Committee up to ting cycle could be reconciled to e supporting documentation that

Assignment	Directorate	Assurance
Leisure Banking	People	N/A
Scope	Final Report Executive Summary	
The Chief Finance Officer commissioned an Internal Audit review into potential banking discrepancies relating to Leisure Services. The aim of the work was to: • confirm the accuracy and value of the April / May 2019 banking discrepancies identified by the Accountancy Team; • identify, where possible, the reason(s) for the banking discrepancies. In particular, to establish whether these are due to:	framework for Leisure Services was ineffective. This included: no segregation of duties banking arrangements; daily banking records were no periodic independent income collection and bank no regular reconciliations. The failure and / or absence of Leisure Services and the Accoutime meant there was a risk of a substantial amount of income. In our view, the reason for these the circumvention of international arrangements. The Internal Audit work highlight various dates in April and collected was not subseque several areas of no Regulations. In particula adequate internal controls we that significant improvement internal control framework. We are content that the improframework are operating effective.	management checks on the ting arrangements; and these key internal controls in both intancy Team at the same point in serious error or abuse resulting in which is not accounted for. See discrepancies was due to both I controls and weaknesses in ted: If May 2019 where the income ently banked; in-compliance with Financial ar, the failure to ensure that were in place; and into have since been made to the overments to the internal control vely. If followed correctly this will I accurately and will be fully and

Assignment	Directorate	Assurance
Contract Management and Monitoring	All Directorates	N/A
Scope	Final Report Executive Summary	
To review progress with implementing each of the seven recommendations we made in our 2020/21 review of the Education Primary Schools and Early Years project. The recommendations were split into four categories: Project Governance; Roles and Responsibilities; Project Management / Scope; and Finance.	by Directorates with all simplemented. The status of ea	nad been progressed in all areas seven recommendations fully ach of the recommendations has brmance management system

Assignment	Directorate	Assurance
Operational Fleet - Management and Monitoring	Place / All Directorates	Substantial / Limited
Scope	Final Report Exe	ecutive Summary
We reviewed the arrangements at a corporate level for fleet management and monitoring. This included: • roles, responsibilities and arrangements for the purchase, lease, hire, and disposal of Council vehicles; • arrangements for the provision of fuel to Council vehicles; • arrangements for the hire of vehicles; and • the availability and adequacy of management information at a Directorate and corporate level.	We provided Substantial A arrangements for the provision the availability of management during the review were cresponsibilities. In addition, the also details Fleet Managemer Senior Managers' responsibilitie. All suppliers utilised for our sa and leases were from Na Additionally, there was appropri requisition, order, receipt, and policies, procedures, and guidar for the hire of vehicles. The (FAMP) which provides directive efficient and effective manage approved by Committee in 2013 relation to the purchase, lease, we found that Fleet Services specification form which respecification between Fleet and not been completed for our same vehicles. We also found that no Council's approach to acquiring leasing) has been undertaken whether best value is being achieved by the Council (c£78k). We hicles were required in ordistancing requirements, however hire after the requirements had be controls for the disposal of very vehicles are being disposed of Financial Regulations, with procupility bank account, and recovered to the council's bank account, and recovered to the council to the provide to the council to the provide to the coun	Assurance in relation to the of fuel to Council vehicles and information. All staff consulted clear about their roles and Council's Driving at Work Policy Int, Driver, Chief Officers, and Is. Impled vehicle purchases, hires, ational Framework contracts. ate segregation of duties for the ayment of these vehicles The in relation to the adequacy of ince, as well as the arrangements. Fleet Asset Management Planton and guidance to ensure the ement of fleet assets was last in and hire of vehicles. Although had developed a new vehicle cords agreement of vehicle in and hire of purchase, lease, and hire of formal record of testing of the ing vehicles (purchasing versus for over 10 years to determine leved. The formal record of the third of the inguity