
Report to: Clackmannanshire Council

Date of Meeting: 15th May 2025

Subject: Commissioning change to the model of long-term care for older adults and the impact for Clackmannanshire Council.

Report by: Joanna MacDonald, Interim Chief Officer

1.0 Purpose

To provide Clackmannanshire Council with an update on the Integration Joint Board's decision made in March 2025 regarding changes to the commissioning model for long-term care for older adults, and the resulting implications for the capital asset of Menstrie House.

2.0 Recommendations

Council are asked to:

- 2.1. Note that, the Integration Joint Board made the decision in March 2025, to approve a change in the model of long-term care in Clackmannanshire resulting in a permanent service change. As a result Menstrie House will become surplus to requirements for its current use by December 2025.
- 2.2. Note the return of Menstrie House asset to the Council's Property Service Portfolio and Agree to receive an options appraisal of potential future use of the asset as outlined in 3.7.

3.0 Considerations

This paper is presented to update on the Integration Joint Board decision of 26 March to change the commissioning model of long-term care for older adults to ensure consistency across the Clackmannanshire and Stirling Partnership. This is in line with the Strategic Commissioning Plan 2023 - 2033 strategic priorities, which was approved by the Integration Joint Board in March 2023.

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- 3.1. The Integration Joint Board approved the permanent service change as part of the ongoing re-design of the commissioning of long-term care for older adults by December 2025.
- 3.2. Engagement with the Menstrie House workforce, residents, families and trade unions was planned and delivered in alignment with the report from the January 2025 Integration Joint Board meeting.
- 3.3. As laid out in the Integration Joint Board papers in November 2024, January 2025 and March 2025, the commissioning changes required for the model of long-term care is also in line with the Strategic direction of the Integration Joint Board as well as within the Self-directed Support (Scotland) Act.
- 3.4. The cessation of the provision of a residential service at Menstrie House was agreed by the Integration Joint Board as the most viable option to a) ensure that, where, needed our residents receive the level of nursing care required, b) ensure the strategic direction for the provision of long term care in the Partnership is followed, and c) reduce costs as the cost of continuing the service is prohibitive when considering the best use of public funds to care for the population.
- 3.5. Modelling of the estimated financial implications of the approved service change has been undertaken, and it is assumed to result in revenue savings of approximately £1.2m by financial year 2027/28. These savings will contribute to the estimated savings requirements of £21.878m by 2027/28 detailed in the Integration Joint Board's Delivery and Medium-Term Financial Plan.
- 3.6. When residential service provisions at Menstrie House cease, the asset will return to the Council's Property Service's Portfolio. It is anticipated that this would be managed in line with the planned Asset Management Strategy, which is currently under development.
- 3.7. Whilst at present there is no identified Service plan for the asset, it remains a strategic plot and could present opportunities for future use, such as supportive care or adaptive housing need, working alongside 3rd parties. The Council's Property Service will explore the asset's potential and revert to a future Council with an options appraisal following the approval of the Asset Management Strategy.

4.0 Sustainability Implications

- 4.1. N/a

5.0 Resource Implications

5.1. Financial Details

- 5.2. The financial case to cease service provision at Menstrie House was contained within the paper approved by the Integration Joint Board in March 2025. The costs of re-providing appropriate care for the remaining residents was incorporated within the financial case.

5.3. The full financial implications of the recommendations are set out in the report. This includes a reference to full life cycle costs where appropriate. Yes

5.4. Finance have been consulted and have agreed the financial implications as set out in the report. Yes

5.5. *Staffing*

5.6. The most significant variable in the future revenue costs relates is the existing permanent workforce at Menstrie House. The required workforce transition will be managed in line with the organisation change policies of Clackmannanshire Council as the employing body.

5.7. The central premise of the financial case was the £2.002m revenue budget for Menstrie House delegated to the HSCP, 40% would be retained for alternative care provision (including alternative care for the remaining residents) and 60% will be released to savings in 2025/26 (24%), 2026/27 (59%) and 2027/28 (17%).

6.0 Exempt Reports

6.1. Is this report exempt? Yes (please detail the reasons for exemption below) No

7.0 Declarations

The recommendations contained within this report support or implement our Corporate Priorities and Council Policies.

(1) Our Priorities

Clackmannanshire will be attractive to businesses & people and ensure fair opportunities for all

Our families; children and young people will have the best possible start in life

Women and girls will be confident and aspirational, and achieve their full potential

Our communities will be resilient and empowered so that they can thrive and flourish

(2) Council Policies

Complies with relevant Council Policies

8.0 Equalities Impact

8.1 Have you undertaken the required equalities impact assessment to ensure that no groups are adversely affected by the recommendations?

Yes No

9.0 Legality

- 9.1 It has been confirmed that in adopting the recommendations contained in this report, the Council is acting within its legal powers. Yes

10.0 Appendices

- 10.1 Please list any appendices attached to this report. If there are no appendices, please state "none".

None

11.0 Background Papers

- 11.1 Have you used other documents to compile your report? (All documents must be kept available by the author for public inspection for four years from the date of meeting at which the report is considered)

Yes (please list the documents below) No

Appendix 1 - Integration Joint Board March 2025 paper Commissioning change to the model of long-term care for older adults

Author(s)

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Approved by

| NAME | DESIGNATION | SIGNATURE |
|------------------|---------------------------------|---|
| Joanna Macdonald | Interim Chief Officer/ Director |  |